

From: ["Lewicki, Chris" <Lewicki.Chris@epa.gov>](mailto:Lewicki.Chris@epa.gov)

To: ["Brown, Leah" <Brown.Leah@epa.gov>](mailto:Brown.Leah@epa.gov)

["Arrigoni, Holly" <Arrigoni.Holly@epa.gov>](mailto:Arrigoni.Holly@epa.gov)

CC: ["Havard, James" <Havard.James@epa.gov>](mailto:Havard.James@epa.gov)

["Croxtion, David" <Croxtion.David@epa.gov>](mailto:Croxtion.David@epa.gov)

["Curtin, James" <curtin.james@epa.gov>](mailto:curtin.james@epa.gov)

Date: 10/30/2017 9:20:10 AM

Subject: RE: Deschutes TMDL Paper

Attachments: Deschutes TMDL NOI Briefing_draft_10232017_v2_JC CLL .docx

Here are a few additional thoughts

Chris Lewicki
CWA 303(d) Litigation Coordinator
Watershed Branch
Office of Wetlands, Oceans and Watersheds
202-566-1293

Chris Lewicki

From: Brown, Leah
Sent: Monday, October 30, 2017 11:29 AM
To: Curtin, James ; Arrigoni, Holly
Cc: Havard, James ; Lewicki, Chris ; Croxtion, Dave
Subject: RE: Deschutes TMDL Paper

I'm available at 9:30 PT/12:30 ET. My day is otherwise completely booked.

From: Curtin, James
Sent: Monday, October 30, 2017 6:56 AM
To: Arrigoni, Holly ; Brown, Leah ; Zell, Christopher
Cc: Havard, James ; Lewicki, Chris
Subject: RE: Deschutes TMDL Paper

I'm generally free all day if you and Leah want to have a call.

Jim

Jim Curtin
USEPA Office of General Counsel
Water Law Office
202-564-5482
William Jefferson Clinton North Rm. 7451

From: Arrigoni, Holly
Sent: Monday, October 30, 2017 9:11 AM
To: Curtin, James <curtin.james@epa.gov>; Brown, Leah <Brown.Leah@epa.gov>; Zell, Christopher <zell.christopher@epa.gov>
Cc: Havard, James <Havard.James@epa.gov>; Lewicki, Chris <Lewicki.Chris@epa.gov>

Subject: RE: Deschutes TMDL Paper

Thanks Jim,

Unfortunately Chris is on leave all week - I told him I would work with Leah on revisions. Should the 3 of us discuss? I am free all day. Leah, let me know how you would like to proceed.

Holly

Holly Arrigoni
U.S. Environmental Protection Agency
Office of Wetlands, Oceans, and Watersheds
Watershed Branch (4503T)
Phone: 202-564-4781

From: Curtin, James
Sent: Friday, October 27, 2017 4:38 PM
To: Brown, Leah <Brown.Leah@epa.gov>; Zell, Christopher <zell.christopher@epa.gov>
Cc: Arrigoni, Holly <Arrigoni.Holly@epa.gov>; Havard, James <Havard.James@epa.gov>; Lewicki, Chris <Lewicki.Chris@epa.gov>
Subject: Deschutes TMDL Paper

Hi Leah and Chris,

Attached are my (hopefully not too repetitive) comments. They should be fairly self-explanatory.

FOIA exemption (b)(5) ACP



I'm happy to discuss my comments and the paper in greater detail on Monday

Jim

Jim Curtin
USEPA Office of General Counsel
Water Law Office
202-564-5482
William Jefferson Clinton North Rm. 7451



Region 10 Briefing Paper for the Office of the Regional Administrator

MEETING/EVENT TITLE:

"Deschutes TMDL Notice of Intent from Northwest Environmental Advocates – How to Respond"

MEETING DATE: 11/7/2017 10:00 am – 10:45 am

LOCATION: Dan's Office

CONFERENCE CALL LINE (b) (6)

PREPARED BY: Chris Zell and Leah Brown

DATE: 10/19/2017

INVITED EPA ATTENDEES: Dan Opalski; Jim Havard; Jim Curtin; Holly Arrigoni; Chris Lewicki; Dave Croxton; Laurie Mann; Leah Brown; Jennifer Byrne; Cara Steiner-Riley; and Chris Zell [HA1]

I. REQUESTING OFFICE

Office of Water and Watersheds / Watershed Unit

II. TIMING

(b)(5) attorney-client

III. PURPOSE

(b)(5) attorney-client

IV. BACKGROUND/HISTORY

The Deschutes River, Percival Creek, and Budd Inlet Tributaries (Phase 1) TMDL study area (186 mi²) is located in south Puget Sound and is situated within the boundaries of Thurston and Lewis Counties, Washington. The study area includes the major cities or towns of Olympia, Lacey, Tumwater, and Rainier. -During early stages of TMDL development (~2005-2014), Ecology planned to submit a TMDL addressing impairments in containing both

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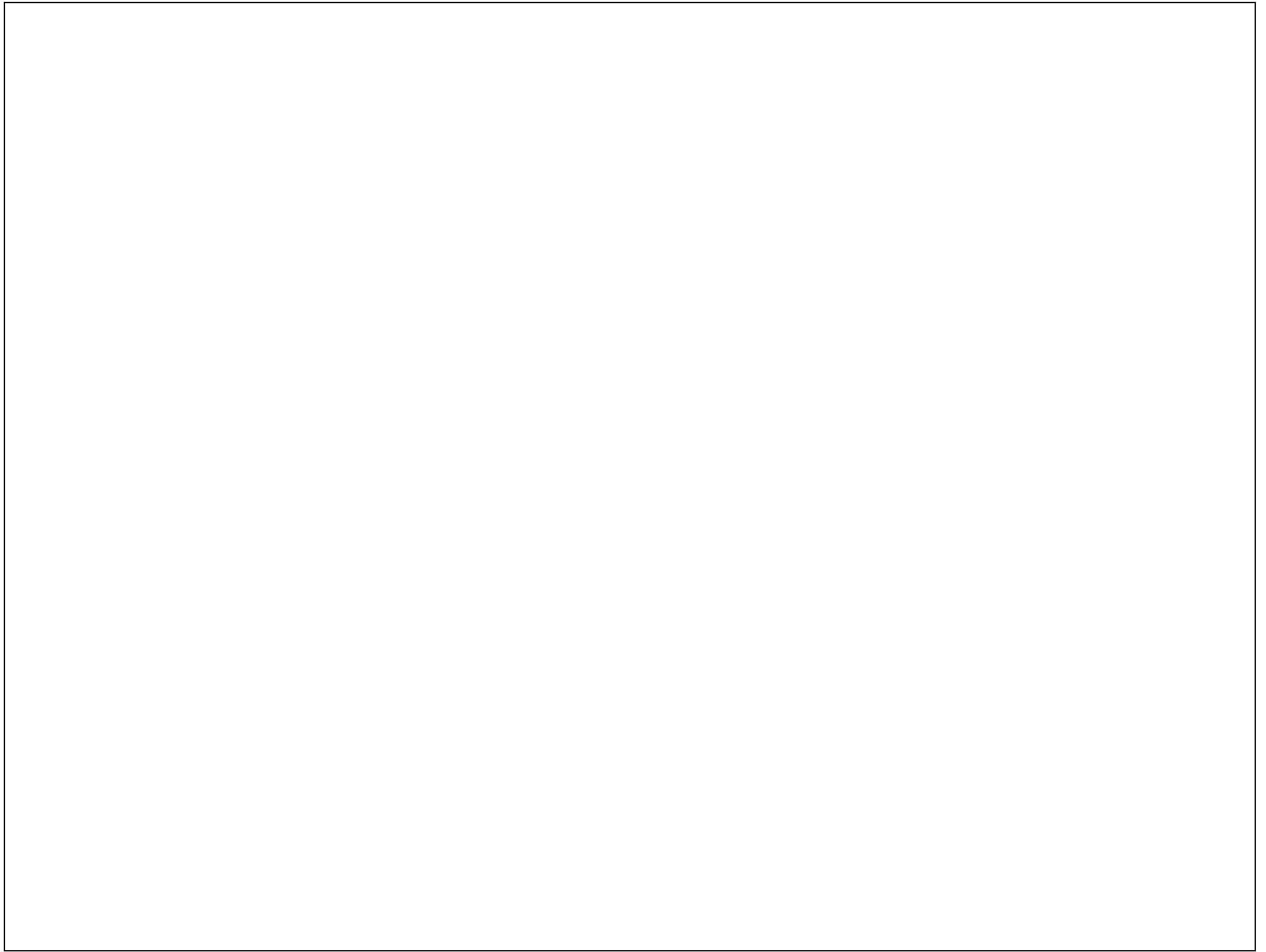
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(b)(5) attorney-client





APPENDIX A - NWEA Concerns

Ecology scheduled a meeting with Nina Bell on August 2, 2016 at the OR Ops office in Portland, OR. ^[HA39] ~~(at OR Ops office)~~ to obtain NWEA feedback on the Deschutes TMDL as she had indicated unspecified concerns with the TMDL in previous discussions. Laurie Mann and Chris Zell participated in the meeting at the request of Ecology. Overall, Nina expressed an unfavorable opinion of the TMDL and said summarized that the TMDL will not change or improve existing conditions. Nina did offer a potential 'carve-out' from the NCC remand ^[CJ40] for temperature segments of the Deschutes if buffer requirements were more detailed and were placed into the load capacity/allocation section of the TMDL. Nina said explained the DO segments (and maybe pH by reference) of the TMDL were too problematic/flawed and should not move forward. ~~(no 'carve-out')~~.

NWEA	Ecology	EPA
<p>(1) Unconvinced that TMDL will change existing water quality conditions. ^[HA41]</p> <p>(2) Downstream waters not protected (self-stated). Failing to protect DS waters is a big deal. TMDL is kind of a shell because it does not deal with DS waters or tributaries.</p> <p>(3) Buffers show up in implementation rather than allocation section.</p> <p>(4) Need to convert shade values into real, implementable surrogates. How was 75 ft. buffer determined? Vertical and areal density is important. What is mature vegetation?</p> <p>(5) The entire TMDL seems to be a surrogate. Suite of shade surrogates may be needed. Why was channel width not allocated as it was part of NCC demonstration.</p> <p>(6) Compliance with permit seems to be compliance with TMDL as WLAs are mostly existing permit conditions or restated WQS. WLAs do not seem to add value.</p> <p>(7) Using shade as surrogate for parameters other than temperature creates holes.</p> <p>(8) TMDL does not assess if current landuse practices, such as forestry, contribute to sediment impairments.</p> <p>(9) Reasonable Assurance section is inconsistent. Should consider actions that are not already occurring. Deferring to Fish and Forest assurances is a problem.</p> <p>(10) TMDL cites nutrient hotspots and impacts but does not limit nutrients. TMDL advocates a 'we'll evaluate later' approach to septic and other nutrient sources.</p> <p>(11) Better to wait until Budd Inlet and Capital Lake TMDL are complete. Maybe move forward with temperature segments only.</p>	<p>(1) An approved TMDL may help in retiring water rights and obtaining grant funds. An approved TMDL may help bring government partners to the table such as Thurston County and get conservation districts to work together.</p> <p>(2) Acknowledged the TMDL has some deficiencies and is working with EPA on some issues. Benefits of TMDL are relatively minor.</p> <p>(3) TMDL was split because of the contentious nature of Capital Lake and Budd Inlet. Data would become outdated if Ecology waited to do all waters at once. Evidence is pointing primarily to shade and buffers for the Deschutes.</p> <p>(4) Any buffers that Ecology pays for would have to meet NMFS buffer rule (100 ft rather than 75 ft.).</p>	<p>We primarily listened and took notes. Chris asked Nina to elaborate on Columbia dioxin TMDL and checkpoint approach.</p>

<p>(12) Lack of NCC is not an excuse to do nothing. Use the data we have and move forward. No good reason for putting things off. The TMDL should have addressed nutrients even if data were not perfect.</p> <p>(13) TMDL does not justify in-stream sediment fines target. How does in-stream fine targets align with WQS?</p> <p>(14) Ecology is hesitant to address Capitol Lake because of benefits as sediment trap, better than a muddy estuary, expensive infrastructure changes (Lake outlet works, MS4, LOTT facility).</p> <p>(15) Checkpoint approach used in Columbia dioxin TMDL is an appealing large watershed approach.</p> <p>(16) Ecology should not get credit for a TMDL when the allocations do not resolve the DO and nutrient issue.</p> <p>(17) Margin of safety and antidegradation section is confusing</p> <p>(18) Would be willing to consider temperature carve out of NCC remand. TMDLs for DO, pH should not move forward until Budd Inlet is completed. Opinion on sediment was limited.</p>		
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